PLS 401: SENIOR SEMINARRoger C. Lowery, Ph. D.Part IV: The Apparatus of Governance
Ch. 12: Structured Conflict: Interest Groups & Politics

I. Untitled introduction: political interest groups

A. *Key-term definitions*:

- 1. **Political movement**: an unorganized (or only loosely or informally organized) group of individuals who share a common set of interests or grievances and who use collective action to further their interests
- 2. **Political party**: an *organized* group (*the party organization*) of individual voters (*the party in the electorate*) that seek to further their common political interests by influencing government from the inside (*the party in government*)
- 3. **Political interest group**: an *organized* group of people who seek to advance shared political interests by influencing government policies from the *outside* through lobbying, litigating, electioneering, etc.
- B. Salience of politics to interest groups
 - 1. Some are organized *solely* to pressure government (e.g., single-issue pressure groups like pro-life and pro-choice organizations)
 - 2. Others are organized primarily for other purposes but *sometimes* act as a political pressure group (e.g., business, professional, and labor groups)
 - 3. Others rarely or never pressure government (e.g., many social groups, like bowling leagues)
- C. Distribution of political interest groups
 - 1. *Economic* are more numerous than *non-economic* Table 12.1 and *producer* are more common than *consumer*
 - 2. Countries with *dispersed* political power (federal & presidential) have more political interest groups than countries with *concentrated* political power (unitary & parliamentary)
 - 3. *Two-party* countries have more political interest groups than *multi-party* countries
 - 4. Democratic countries have more political interest groups than autocratic countries

II. Interest groups and representation

- A. Unequal organization produces unequal representation (producers v. consumers)
- B. *Strategic geographic location* gives some cohesive interest groups greater influence (religious, racial, & ethnic minorities in the Democratic Party & Christian conservatives in the Republican Party)
- C. Unequal resources produces unequal representation
 - 1. Money, education, social connections, leisure time
 - 2. Business v. labor
- D. Non-democratic interest-group leadership produces non-representative outcomes **Robert Michels**' *Iron Law of Oligarchy*
- E. *Selective incentives* for the rank-and-file members in an interest group give interest-group leaders opportunities to be nonrepresentative
- F. *Intense minorities* can have greater influence than *apathetic majorities* (examples of such intense minorities include: the N.R.A. in the U.S. and religious fundamentalists in both Israel & many Arab countries)

III. Types of interest groups

- A. Economic (sectoral) **James Madison**, *Federalist Papers*, #10, "... the most common and durable source of factions has been the various and unequal distribution of property."
- B. Institutional (military, public education, non-profit)
- C. Promotional (single-group or single-issue)

- IV. Tactics of interest groups
 - A. **Vary** with resources & opportunities
 - B. Types
 - 1. Control of scarce information or expertise
 - 2. Electoral activity
 - a. Financial contributions
 - b. Get-out-the-vote drives
 - 3. Control of economic power
 - a. Labor strike
 - b. Business relocation
 - c. Civil rights boycotts
 - 4. Public-information campaigns
 - a. Direct PR campaigns
 - b. Indirect, subtle manipulation of media agenda
 - 5. Direct action
 - a. Civil disobedience (James Farmer & the CORE Freedom Rides, M.L. King, Jr., & the SCLC Montgomery bus boycott)
 - b. Violence (Huey Newton & Bobby Seale, Black Panther Party)
 - 6. Litigation (W.E.B. Du Bois, Thurgood Marshall, & the NAACP)
- V. Patterns of organized interest-group activity
 - A. Pluralism: a system in which interest groups compete to influence government from the outside
 - 1. Most advanced in the U.S.
 - 2. But there are gross inequalities between interests
 - B. *Cooperative neocorporatism*: a system in which interest groups have more of a formal role *within* government in the making and administration of policy
 - 1. Most advanced in Scandinavian countries
 - 2. But depends a great deal on a spirit of cooperation & compromise
 - 3. And tends to institutionalize the status quo
 - C. *State neocorporatism*: a system in which the regime in power manipulates interest groups to further the regime's interests (e.g., Italy in the 1920s & 30s, Brazil in the 1970s & Argentina in the 1940s & 50s)

VI. Examples

- A. France
 - 1. Most interest groups are very fragmented and periodically morph into volatile political movements
 - 2. Agriculture is most effectively organized and influential
- B. Japan
 - 1. Prior to early 1990s an iron triangle corporatism without labor
 - a. An elite, civil-service bureaucracy
 - b. Agriculture & business interest groups
 - c. Liberal Democratic Party
 - 2. Since the early 1990s, more reform rhetoric than action